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Prompt Payment in Canada

Geza R. Banfai Thermal Insulation Association of Canada Toronto, ON August 25, 2017



- "What's the problem?"
- History of prompt payment initiatives in Ontario, Federally
- Ontario Bill 142, An Act to Amend the Construction Lien Act, 2017



The Problem

- Payment times have been increasing
- Disputes have been rising
- Lien remedy problematic
- Court system not working

The result – *trouble*!



How much trouble?

Ipsos/Reid Survey of Ontario trade contractors – 2015:

- 23.9% of trade contractors were forced to <u>lay off</u> workers because of delays in receiving payments;
- 39.1% of trade contractors <u>declined to pursue</u> or take on additional work because delays in receiving payments had stretched their line of credit or their prudent use of reserves;
- 57.4% of trade contractors <u>avoided or delayed</u> <u>investing</u> in machinery and equipment because of delays in receiving payments;
- 61.1% of trade contractors <u>added a contingency</u> <u>factor</u> to the bids because of owner, builder or general contractor's reputation for late payment.

How bad is it out there?

- Average age of current receivables among trade contractors : 61.3 days.
- 18.7% almost one in every five is carrying current receivables with an average age of 90 days or more.
- Fewer than 3% of accounts outstanding for more than 30 days were paid within 45 days allowed for preserving a lien.
- 19.5% of invoices that were outstanding for more than 30 days (excluding holdback monies) took 90 days or more to settle.
- 24.7% of trades surveyed almost a quarter reported that late payments had caused their company to face a threat of insolvency.

Ipsos/Reid Ontario Survey, 2015

Prompt Payment: Some history

- 2012-2013 NTCCC/OGCA joint initiative "Consensus Draft"
- 2013 Ontario Bill 69
- 2015 Appointment of Reynolds/Vogel by Ontario Ministries of Attorney-General and Economic Development, Employment and Infrastructure to review CLA reform, etc.



- 2016 Release of "Striking the Balance-Expert Review of Ontario's Construction Lien Act", by Reynolds/Vogel
- 2017 Ontario Bill 142, Construction Lien Amendment Act, 2017



Some history... Federally:

- April, 2016 Senate Bill S-224, "An act respecting payments made under construction contracts"
- March, 2017 S-224 passes the Senate
- Presently on its way to House of Commons

The Proposed Construction Lien Amendment Act, 2017

- Title of CLA to be changed to "Construction Act"
- Passage anticipated by end-2017
- The three major areas of change:
 - CLA reform
 - Prompt payment regime
 - Adjudication

CLA Reform Include:

- The "3/2/1" formula for substantial performance calculated by reference to \$1M (up from the present \$500K)
- Lien period = 60 days (current = 45 days)
- Formalizing "written notices of lien"
- Landlord liability for T.I. work to 10% of the value of landlord's contribution
- Holdbacks in the form of L/Cs and bonds, in addition to cash
- Annual & phased holdback releases
- Prescribing mandatory holdback payment

- The concept of "proper invoice".
- Proper invoices to be given to an owner on a monthly basis, unless the contract provides otherwise.

- Subject to the giving of a timely (14 days) notice of non-payment, owner to pay the amount payable under a proper invoice no later than 28 days after receiving the proper invoice from the contractor.
- Subject to the giving of a timely notice of non-payment, a contractor who receives full payment of a proper invoice to pay each subcontractor no later than 7 days after receiving payment.

The balance between "freedom of contract" and "prompt payment":

- Parties remain free to contract on whatever invoicing terms they wish.
- But payment must be made within 28 days (owner to GC), and 7 days thereafter (GC to sub, etc).



 Allows "pay when paid" by GC to subs, provided GC gives timely notice and proceeds to adjudication within 14 days.

- Mandates payment of those portions of proper invoices not in dispute.
- Provides for mandatory interest on overdue payment.



- Adjudication is what makes prompt payment work!
- A system for fast-track, interim binding rulings on payment issues

What can be adjudicated:

1. The <u>valuation</u> of services or materials provided under the contract.

2. <u>Payment</u> under the contract, including in respect of a change order, whether approved or not, or a proposed change order.

3. <u>Disputes</u> that are the subject of a notice of nonpayment.

- 4. Amounts retained by <u>set-off</u>.
- 5. Non-payment of holdback.
- 6. <u>Any other matter that the parties to the</u> adjudication agree to, or that may be prescribed.

What the adjudicator can do:

- 1. <u>Issue directions</u> respecting the conduct of the adjudication.
- 2. <u>Take the initiative</u> in ascertaining the relevant facts and law.
- 3. <u>Draw inferences</u> based on the conduct of the parties to adjudication.
- 4. Conduct <u>on-site inspection</u>.
- 5. Obtain the <u>assistance of others</u> (merchant, accountant, actuary, building contractor, architect, engineer or other person) in such a way as the adjudicator considers fit, to enable him or her to determine better any matter of fact in question.
- 6. <u>Make a determination</u> in the adjudication.
- 7. Any other power that may be prescribed.

- Generally, adjudicator may conduct the adjudication in the manner he or she determines appropriate in the circumstances.
- Closer to an "inquisitorial" model of justice, rather than "adversarial".

- Adjudicator to make a determination no later than <u>30 days.</u>
- Subject to <u>extension</u> for no more than 14 days; longer if both parties agree and adjudicator consents.

- Adjudicator's determination is binding and enforceable until any later determination by a court or in arbitration, i.e. if adjudicator rules that a party is required to pay, payment must be made no later than **10 days after the determination has** been communicated to the parties.
- <u>Right to suspend</u> work if payment not made.

Thank you.

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